The Collapse of the **U.S Housing Bubble** – **Reforming the incentives** shaping U.S. housing finance A presentation by **Bert Ely** at the 27<sup>th</sup> World Congress **International Union for Housing Finance October 1, 2008** 

# **Ely's Thesis about the U.S. housing crisis**

Finance is a game largely played by rational players

The rules of the game are not always rational

A game played by rational players under irrational rules will produce an irrational outcome

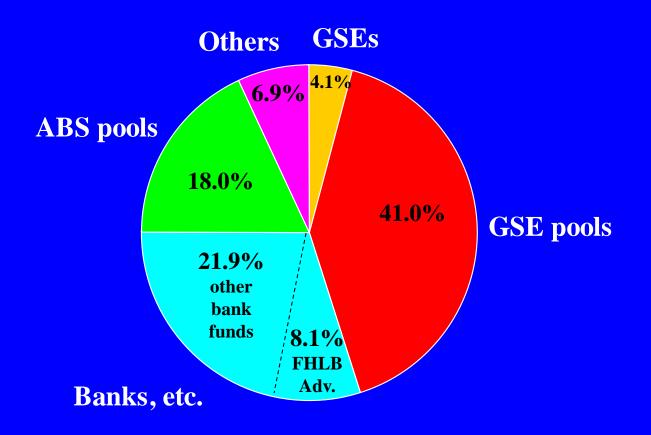
This thesis describes the causes and consequences of the U.S. housing crisis

# Underlying causes of the U.S. housing crisis – irrational rules of the game

- Excessive public-policy promotion of home ownership
  - Home ownership as a way to build wealth
  - Various government schemes promote home ownership
  - Substantial tax incentives for home ownership mortgage interest and property-tax income tax deductions
- A policy tilt towards the secondary mortgage market and mortgage securitization
  - The growth of Fannie Mae and Freddie Mac

#### **GSEs Dominate U.S. Home Finance**

Funding sources for \$11.254 trillion of U.S. home mortgages at June 30, 2008



Note: Directly and indirectly, the three housing-finance GSEs funded 53.2% of all home-mortgage debt.

# Underlying causes of the U.S. housing crisis – irrational rules of the game

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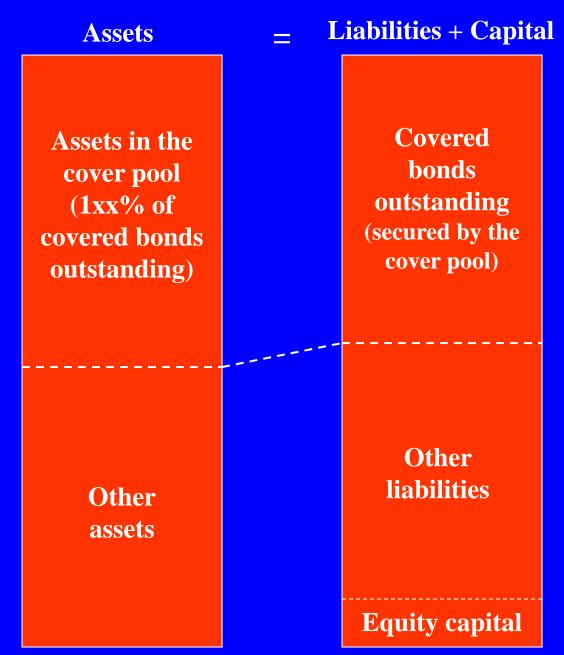
 U.S. banks' leverage-ratio capital requirement discriminates against holding low-risk mortgage assets in portfolio

The double-taxation of corporate dividends

### **Additional irrational rules of the game**

- The credit-rating agencies enjoy unwarranted liability protection their First Amendment defense
- Fair-value accounting rules, specifically FAS 157, force excessive asset-value write-downs
- A regulatory blind-eye about maturity mismatching led to excessive mismatching by mortgage intermediaries
  - Too much reliance was placed on hedging that risk
- The absence of covered-bonds in U.S. mortgage finance
  - The FDIC is unnecessarily hostile to bank issuance of covered bonds

#### **Balance sheet of a covered-bond issuer**



### How the game turned out

- Home-ownership promotion overstimulated housing demand, particularly among weaker credit risks
  - Too many houses were built to sell to overextended home buyers and housing speculators
- Mortgage securitization promotes moral hazard in the lending process by distancing the credit-grantor (the lender) from the ultimate bearer of the credit risk



### How the game turned out

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  - Too many houses were built to sell to overextended home buyers and housing speculators
- Mortgage securitization promoted moral hazard in the lending process by distancing the credit-grantor from the ultimate bearer of the credit risk
- Liquidity problems arose when maturity mismatched intermediaries could not roll over their short-term debt
  - Credit losses and "fair value" asset markdowns weakened their ability to refinance their short-term debt
- A classic downward spiral ensued

# **Reforming U.S. housing-finance rules**

- Reduce moral hazard by leaving credit risk with the credit-grantor, the lender
  - Level the playing field between the originate-to-hold and the originate-to-distribute business models

Which business model is more efficient? Moving many small assets (mortgages) from lenders to

funding sources or moving large blocks of funds to lenders

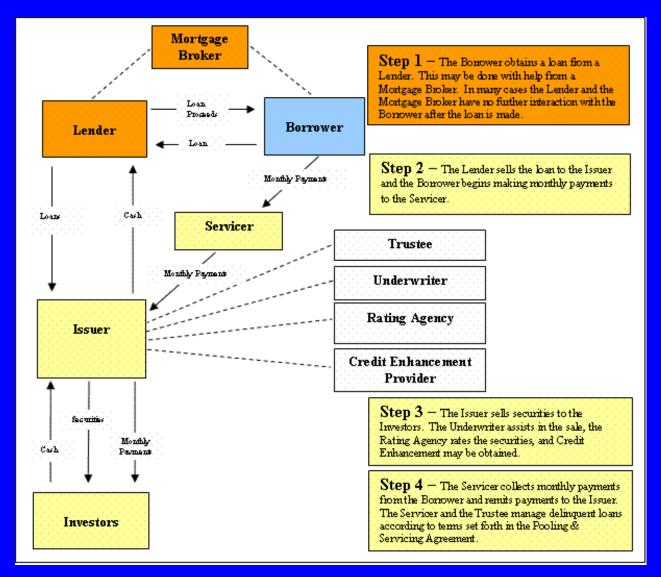
The originate-to-distribute business model



#### The originate-to-hold business model

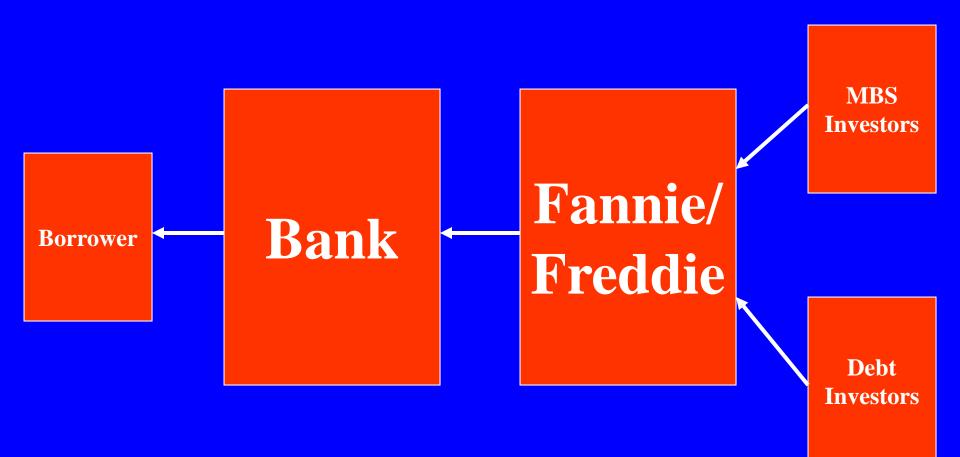


#### Which structure is simpler – this?



Source: Statement of Sheila C. Bair, Chairman, Federal Deposit Insurance Corporation on Possible Responses to Rising Mortgage Foreclosures before the Committee on Financial Services, U.S. House of Representatives, April 17, 2007









# **Reforming U.S. housing-finance rules**

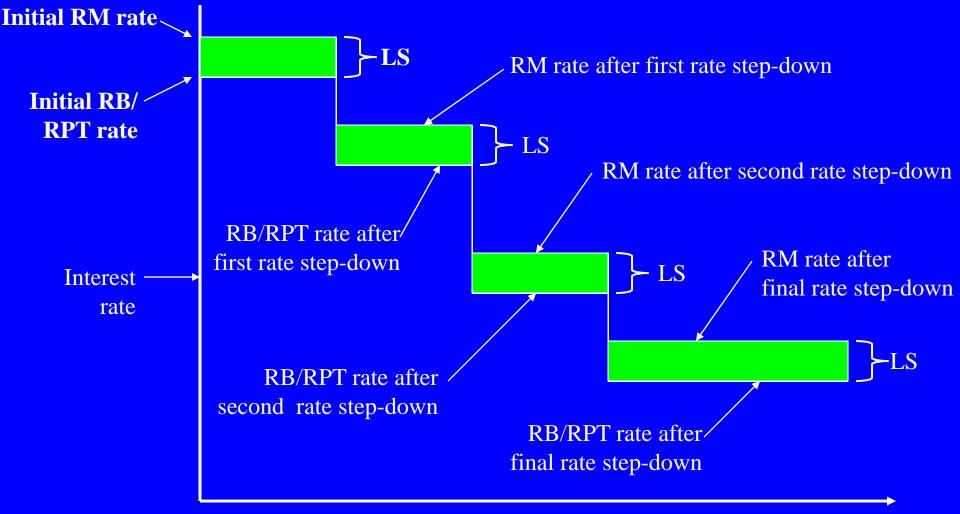
- Reduce moral hazard by leaving credit risk with the credit-grantor, the lender
  - Level the playing field between the originate-to-hold and the originate-todistribute business models
  - Phase out Fannie Mae and Freddie Mac
- Reduce maturity mismatching through greater reliance upon covered-bond financing
- Trim mortgage intermediation costs
  - Lower credit losses by lenders retaining credit risk
  - Reduce funding costs through simpler structures
  - Lower mortgage origination and refinancing costs
  - Reduce servicing costs

## The Ratchet-Mortgage<sup>™</sup> concept

- The Ratchet Mortgage<sup>™</sup> (RM) concept for automatic, no-cost refinancing of fixed-rate mortgages
  - The RM rate declines automatically in accordance with a decline in a published rate index, without regard to the borrower's creditworthiness
- The key to the RM invention (patents pending) is the linkage between the RM and its funding source
  - A Ratchet Pass-Thru<sup>™</sup> (RPT)
  - A Ratchet Bond<sup>™</sup> (RB), which can be a covered bond
- The RM eliminates all refinancing costs because it keeps the original mortgage in place

#### **The Ratchet-Mortgage™ Step-down effect**

Lender's spread (LS) remains constant over the RM's life



Passage of time



# I welcome your questions and discussion